

**TOQUAHT NATION GOVERNMENT**

**FINANCIAL ADMINISTRATION ACT**

**TNS 6/2011**



**OFFICIAL CONSOLIDATION – CURRENT TO MARCH 26, 2024**

This is a certified true copy of the consolidated Financial Administration Act TNS 6/2011  
Current to March 26, 2024

Signed: *Kirsten Johnson*  
Law Clerk

TOQUAHT NATION GOVERNMENT  
FINANCIAL ADMINISTRATION ACT TNS 6/2011  
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## TABLE OF CONTENTS

<b>PART 1 - INTRODUCTORY PROVISIONS</b> .....	<b>7</b>
Short title .....	7
Executive oversight .....	7
Application .....	7
Definitions .....	7
Interpretation .....	9
<b>PART 2 - DEPARTMENT OF FINANCE</b> .....	<b>11</b>
Department of Finance established.....	11
Mandate.....	11
Office of the director of finance established.....	11
Duties of the director .....	11
Delegation authority .....	12
<b>PART 3 - STANDING COMMITTEE ON FINANCE</b> .....	<b>13</b>
Standing committee on finance established.....	13
Terms of reference.....	13
Mandate.....	13
Composition and operations .....	13
Duties of the finance committee .....	14
<b>PART 4 - MULTI-YEAR FINANCIAL PLANS AND ANNUAL BUDGETS</b> .....	<b>17</b>
Fiscal year .....	17
Multi-year financial plan .....	17
Annual budget .....	17
Presentation of annual budget to People’s Assembly .....	17
Annual budget process .....	17
Annual budget deficits.....	17
Annual budget amendments .....	18
<b>PART 5 - REVENUES</b> .....	<b>19</b>
General limitation on establishing accounts .....	19
Toquaht accounts.....	19
Income earned on Toquaht accounts .....	19
Receipt and deposit of money .....	19
Refunds.....	20
Definitions .....	20
Write off and forgiveness of debts .....	20
Notice required prior to enforcing in court.....	20
Amounts owing enforced in court .....	21
Content of certificate .....	21
Effect of certificate .....	22
<b>PART 6 - EXPENDITURES</b> .....	<b>23</b>
General limitation on expenditures.....	23
Limitation on expenditures from certain Toquaht accounts .....	23
Requisitions for payment.....	23
Form of payments .....	23
Authorized signatories for cheques and other instruments .....	24
Emergency expenditures .....	24

Reversals.....	24
Prohibited agreements .....	24
<b>PART 7 - INVESTMENTS .....</b>	<b>25</b>
General limitation on investments .....	25
Limitation on investments from a trust account.....	25
Investment of money not immediately required .....	25
Investment of money in an economic development account .....	25
Investment of money in the tangible capital asset reserve account.....	26
Investment of money in the implementation activities account.....	27
Delegation authority .....	29
Loans to eligible corporations.....	29
<b>PART 8 - BORROWING, GUARANTEES AND INDEMNITIES.....</b>	<b>31</b>
General limitation on borrowing, guarantees and indemnities .....	31
Borrowing for operations.....	31
Borrowing for capital expenditures .....	31
Borrowing for repayment or refinancing of debts.....	31
Limitation on the use of borrowed money .....	31
Guarantees and indemnities .....	32
Authorized signatories for borrowing, guarantees and indemnities.....	32
<b>PART 9 - FINANCIAL RECORDS AND REPORTING .....</b>	<b>33</b>
Generally accepted accounting principles.....	33
Monthly financial reports.....	33
Quarterly financial statements .....	33
Annual financial statements.....	33
Appointment of auditor.....	34
Audited annual financial statements .....	34
Presentation of audited annual financial statements to People’s Assembly.....	35
Auditor’s authority.....	35
Access to audited annual financial statements .....	36
Annual Report.....	36
Presentation of annual report to People’s Assembly.....	36
Access to annual report.....	36
Ownership of financial records.....	37
Preparation and maintenance of financial records .....	37
<b>PART 10 - TANGIBLE CAPITAL ASSETS .....</b>	<b>39</b>
Definitions .....	39
General duties .....	39
Register of tangible capital assets .....	39
Annual inspection of tangible capital assets .....	40
Budget process for tangible capital assets.....	40
Tangible capital asset reserve fund .....	40
Reports on capital projects.....	41
Capital project consultants.....	41
<b>PART 11 - GENERAL PROVISIONS.....</b>	<b>43</b>
Regulations .....	43
Transition.....	43
Commencement .....	43

## PREAMBLE

Through the act of governing and as a treaty first nation, the Toquaht Nation assumes the responsibility of providing responsible, transparent and accountable government, blending hereditary and modern-day governing systems. In doing so, we honour our past and embrace the future ensuring the continued existence of the Toquaht Nation as a strong political, social and cultural community that aspires to grow as an organized, determined, successful and self-reliant peoples.

The Toquaht Nation asserts that we have been responsible stewards of our resources since time immemorial. It is the desire of the Toquaht Nation to continue this tradition and apply it in the modern world to the use and management of our financial resources.

To assist with realizing these goals, the Toquaht Nation wishes to establish a framework for the use and management of our financial resources that promotes openness and accountability in the use and management of such resources and ensures such resources are managed effectively and efficiently.

The Toquaht Nation adopts this Act based on these values.

TOQUAHT NATION GOVERNMENT  
FINANCIAL ADMINISTRATION ACT TNS 6/2011  
OFFICIAL CONSOLIDATION – CURRENT TO MARCH 26, 2024

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## PART 1 - INTRODUCTORY PROVISIONS

### Short title

1.1 This Act may be cited as the Financial Administration Act.

### Executive oversight

1.2 The member of Council holding the finance portfolio is responsible for the oversight of this Act.

### Application

- 1.3 (a) This Act governs the management and control of the finances of the Toquaht Nation.
- (b) This Act applies to the Toquaht Nation, Toquaht institutions and Toquaht officials.

### Definitions

1.4 In this Act,

“annual audit” means an audit required under section 9.6(b);

“annual budget” means a budget approved by Council under section 4.3 or 11.2;

“annual budget law” means an Act referred to in section 4.3 or 11.2;

“annual financial statements” means the financial statements and any special purpose reports prepared by the director under section 9.4(a);

“annual report” means a report referred to in section 9.10(a);

“audited annual financial statements” means

- (a) the annual financial statements,
- (b) the audit opinion prepared by the auditor under section 9.6(b)(ii)(A), and
- (c) any audit opinion prepared by the auditor under section 9.6(b)(ii)(B);

“auditor” means the person appointed as auditor of the Toquaht Nation in accordance with section 9.5;

“capital borrowing law” means an Act as referred to in section 8.3;

“director” means the director of finance;

“emergency” means a present or imminent event that requires prompt coordination of actions to protect the health, safety or welfare of Toquaht citizens or individuals who are ordinarily resident on Toquaht lands, or to limit damage to property of the Toquaht Nation or the environment within Toquaht lands;

“emergency expenditure” means an expenditure that is not authorized under the annual budget for the current fiscal year and is made in response to an emergency;

“finance committee” means the standing committee on finance established under section 3.1;

“financial institution” means a bank or credit union;

“financial records” means all records respecting the finances of the Toquaht Nation, including the minutes of meetings of the finance committee;

“fiscal year” means the fiscal year of the Toquaht Nation established under section 4.1;

“general account” means the account referred to in section 5.2(a)(i);

“generally accepted accounting principles” means the generally accepted accounting principles of the Canadian Institute of Chartered Accountants, as revised or replaced from time to time;

“generally accepted auditing standards” means the generally accepted auditing standards of the Canadian Institute of Chartered Accountants, as revised or replaced from time to time;

“implementation activities account” means the account referred to in section 5.2(a)(iv);

“monthly financial report” means a report prepared by the director under section 9.2;

“multi-year financial plan” means a financial plan approved by Council under section 4.2;

“Qacća settlement trust” means the Maa-nulth First Nation Settlement Trust, within the meaning given to that term in the Tax Treatment Agreement, of the Ka:’yu:’k’t’h’/Che:k’tles7et’h’ First Nations, Uchucklesaht Tribe and Toquaht Nation;

“quarterly financial statements” means the financial statements prepared by the director under section 9.3(a);

“securities” means bonds, debentures, deposit certificates, promissory notes, treasury bills or other evidences of indebtedness, shares and stock and includes any documents commonly known as securities;



“settlement trust agreement” means the agreement dated March 23, 2011 under which the Qacá settlement trust is established;

“tangible capital asset reserve account” means the account referred to in section 5.2(a)(iii);

“tangible capital asset reserve fund” means the fund referred to in section 10.6(a)(i);

“Toquaht account” means any account established by the director under section 5.2;

“Toquaht business” has the meaning given to it in the Economic Development Act;

“trust account” means an account referred to in section 5.2(a)(ii).

### **Interpretation**

- 1.5** In this Act, unless the context requires otherwise, any reference to the Toquaht Nation is deemed to include a reference to a Toquaht institution.

TOQUAHT NATION GOVERNMENT  
FINANCIAL ADMINISTRATION ACT TNS 6/2011  
OFFICIAL CONSOLIDATION – CURRENT TO MARCH 26, 2024

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## PART 2 - DEPARTMENT OF FINANCE

### Department of Finance established

2.1 The Department of Finance is established as a division of the Toquaht administration.

### Mandate

2.2 The mandate of the Department of Finance is to carry out the day-to-day administration of the finances of the Toquaht Nation as required

- (a) under this or any other Toquaht enactment, or
- (b) by the director of operations.

### Office of the director of finance established

- 2.3
- (a) The office of the director of finance is established.
  - (b) The Executive must appoint an individual to hold the office of the director after considering the recommendation of the finance committee on the appointment.
  - (c) The director reports to the director of operations.

### Duties of the director

- 2.4 The director must perform the following duties:
- (a) manage the Department of Finance;
  - (b) ensure that Toquaht government employees within the Department of Finance perform the duties assigned or delegated to them
    - (i) under this or any other Toquaht enactment,
    - (ii) by the director of operations, or
    - (iii) by the director;
  - (c) report, as required by the director of operations, to the Executive on the Department of Finance and its activities;
  - (d) establish, administer and maintain all Toquaht accounts;
  - (e) prepare draft multi-year financial plans, draft annual budgets and any draft amendments to the annual budgets;

- (f) prepare monthly financial reports, quarterly financial statements and annual financial statements;
- (g) prepare any other necessary financial records, in addition to those referred to in subsections (e) and (f);
- (h) actively monitor compliance with the financial terms of any agreements or funding arrangements entered into by the Toquaht Nation;
- (i) actively monitor compliance with this Act and any other Toquaht enactment, the primary purpose of which pertains to the finances of the Toquaht Nation;
- (j) prepare or provide any financial information required by Council, the Executive, the finance committee or the director of operations to perform their duties or exercise their powers; and
- (k) any other duties assigned or delegated to the director
  - (i) under this or any other Toquaht enactment, or
  - (ii) by the director of operations.

### **Delegation authority**

- 2.5** (a) Upon the approval of the director of operations, the director may delegate, in writing, the performance of any of the director's duties or the exercise of any of the director's powers to
- (i) another Toquaht director,
  - (ii) a Toquaht government employee, or
  - (iii) an independent contractor of the Toquaht Nation.
- (b) Notwithstanding the delegation of any duties or powers under subsection (a), the director remains responsible for ensuring that the duties are performed properly and the powers are exercised appropriately.

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## PART 3 - STANDING COMMITTEE ON FINANCE

### Standing committee on finance established

- 3.1 (a) The standing committee on finance referred to in section 2.36 of the Constitution is established.
- (b) For certainty, Part 15 of the Council Rules of Order and Procedure Act applies to the finance committee.

### Terms of reference

- 3.2 The terms of reference of the finance committee are set out in this Part.

### Mandate

- 3.3 The mandate of the finance committee is to assist Council in fulfilling its obligation to manage and control the finances of the Toquaht Nation.

### Composition and operations

- 3.4 (a) The finance committee is composed of
- (i) three voting members, and
  - (ii) one non-voting member.
- (b) Council must appoint
- (i) three individuals who are not members of Council as voting members of the finance committee, and
  - (ii) the member of the Executive holding the finance portfolio as the non-voting member of the finance committee.
- (c) Subject to subsection (d), a voting member of the finance committee holds office for a term of four years or until he or she resigns or is replaced in accordance with section 15.3(c) of the Council Rules of Order and Procedure Act.
- (d) In order to provide for staggered terms of office, the first voting members of the finance committee must be appointed to hold office for a term of
- (i) in the case of the first two voting members of the finance committee, two years or until they resign or are replaced in accordance with section 15.3(c) of the Council Rules of Order and Procedure Act, and

- (ii) in the case of the third voting members of the finance committee, four years or until they resign or are replaced in accordance with section 15.3(c) of the Council Rules of Order and Procedure Act.
- (e) Subject to subsection (f), the director must be notified of and attend all finance committee meetings and may be invited to be heard at those meetings on matters relating to the director's duties.
- (f) The director may be
  - (i) excused by the committee chair from attending a finance committee meeting, or
  - (ii) excluded from all or any part of a finance committee meeting if the subject matter relates to the director's performance.
- (g) The auditor may be notified of and invited to attend any finance committee meetings and may be invited to be heard at those meetings on matters relating to the auditor's duties.
- (h) The finance committee must meet at least four times each fiscal year.

### **Duties of the finance committee**

**3.5** The finance committee must perform the following duties:

- (a) make recommendations to the Executive on the appointment of the director and the performance by the director of his or her duties under this Act;
- (b) review, and make recommendations to Council on, draft multi-year financial plans;
- (c) review, and make recommendations to Council on, draft annual budgets;
- (d) on an ongoing basis, monitor the financial performance of the Toquaht Nation against the annual budget for the current fiscal year and report any significant variations to Council;
- (e) review, and make recommendations to Council on, quarterly financial statements;
- (f) make recommendations to the Executive on the appointment of the auditor and the performance by the auditor of his or her duties under this Act;
- (g) review, and make recommendations to Council on, audited annual financial statements;

- (h) periodically review this Act and, where appropriate, recommend amendments to Council;
- (i) periodically review, and make recommendations to Council on,
  - (i) any regulations under this Act,
  - (ii) the accounting and financial reporting policies and practices of the Toquaht Nation, and
  - (iii) the internal controls of the Toquaht Nation;
- (j) review, and make recommendations to Council on, any proposed fiscal agreement with Canada or British Columbia;
- (k) review, and make recommendations to Council on, any new or proposed laws that may affect the finances of the Toquaht Nation;
- (l) review, and make recommendations to Council on, any new or proposed accounting or financial reporting standards that may affect the Toquaht Nation;
- (m) report to Council by oral or written report at meetings of Council when requested;
- (n) report to the Executive by oral or written report at meetings of the Executive when requested; and
- (o) any other duties assigned or delegated to the finance committee
  - (i) under this or any other Toquaht enactment; or
  - (ii) by Council.

TOQUAHT NATION GOVERNMENT  
FINANCIAL ADMINISTRATION ACT TNS 6/2011  
OFFICIAL CONSOLIDATION – CURRENT TO MARCH 26, 2024

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## **PART 4 - MULTI-YEAR FINANCIAL PLANS AND ANNUAL BUDGETS**

### **Fiscal year**

- 4.1** The fiscal year of the Toquaht Nation is April 1 of one year to March 31 of the subsequent year.

### **Multi-year financial plan**

- 4.2** On or before March 31 of each year, Council must, by an Act, approve a multi-year financial plan for the Toquaht Nation that has a planning period of five years comprised of the next fiscal year and the four succeeding fiscal years.

### **Annual budget**

- 4.3** On or before March 31 of each year, Council must, by an Act, approve an annual budget for the Toquaht Nation for the next fiscal year.

### **Presentation of annual budget to People's Assembly**

- 4.4** Council must
- (a) present the draft annual budget for a fiscal year before that fiscal year begins to a meeting of the People's Assembly for review and comment by Toquaht citizens, and
  - (b) give full and fair consideration to any comment made by a Toquaht citizen regarding the draft annual budget at that meeting before approving that annual budget in accordance with section 4.3.

### **Annual budget process**

- 4.5**
- (a) On or before February 15 of each year, the director must prepare and submit to Council and the finance committee a draft annual budget and a draft multi-year financial plan for the next fiscal year in the form and with the content approved by Council on the recommendation of the finance committee.
  - (b) On or before March 1 of each year, the finance committee must review and make recommendations to Council on the draft annual budget and the draft multi-year financial plan submitted to it in accordance with subsection (a).

### **Annual budget deficits**

- 4.6** If an annual budget contains a deficit and the annual budget contemplates that deficit being financed by borrowing money, Council must ensure that the multi-year financial plan demonstrates how and when the debt from such borrowing will be serviced and repaid.

**Annual budget amendments**

- 4.7 (a) An annual budget must not be amended without the approval of Council by amending the applicable annual budget law.
- (b) Unless there is a substantial change in the forecasted revenues or expenditures of the Toquaht Nation, Council must not amend an annual budget law.
- (c) Despite subsections (a) and (b) and subject to subsection (d), if the Toquaht government receives revenue during a fiscal year for a specified purpose and that revenue and related expenses for the specified purpose are not budgeted for in the annual budget for that fiscal year, the director of operations may, upon receipt of that revenue and by Order, amend that annual budget by
- (i) adding additional revenue in an amount equal to the revenue received for that specified purpose, and
  - (ii) adding additional expenses in an amount equal to the anticipated expenditures required to carry out the specified purpose that do not exceed the revenue received for that specified purpose.
- (d) The revenue contemplated in subsection (c) may not be revenue received from a Toquaht institution, a Toquaht corporation or a Toquaht business.

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## PART 5 - REVENUES

### General limitation on establishing accounts

- 5.1 No account may be established for the deposit of money received by the Toquaht Nation except in accordance with this Part.

### Toquaht accounts

- 5.2 (a) The director must establish the following accounts in the name of the Toquaht Nation:
- (i) a general account for money from any source other than money that must be deposited into any other Toquaht account;
  - (ii) one or more trust accounts for money held in trust by the Toquaht Nation;
  - (iii) a tangible capital asset reserve account for the purpose described in section 10.6(a)(i); and
  - (iv) an implementation activities account for the purposes described in sections D.3 and D.4 of the Fiscal Financing Agreement.
- (b) The Executive may, by resolution, authorize the director to establish any other accounts in the name of the Toquaht Nation, in addition to those referred to in subsection (a), as may be necessary or appropriate to manage the finances of the Toquaht Nation.
- (c) All Toquaht accounts must be established in a financial institution.

### Income earned on Toquaht accounts

- 5.3 (a) Any income earned on money held in a Toquaht account becomes a part of that account.
- (b) Any income earned on an investment made from a Toquaht account must be deposited into that account.

### Receipt and deposit of money

- 5.4 (a) The director must ensure the safekeeping of all money received by the Toquaht Nation.
- (b) The director must deposit all money received by the Toquaht Nation into the appropriate Toquaht account as soon as practicable after receipt of the money.

**Refunds**

**5.5** Money received by the Toquaht Nation that has been paid or collected in error or for a purpose that has not been fulfilled may be refunded in full or in part as circumstances require.

**Definitions**

**5.6** In sections 5.6 to 5.11,

“debt” means an amount of money that is due and payable to the Toquaht Nation;

“debtor” means the person who is required to pay a debt; and

“review” means a review by the Administrative Decisions Review Board or a review by another person with the authority to review the applicable debt under a Toquaht enactment.

**Write off and forgiveness of debts**

**5.7** The director may, by Order and after seeking the advice of the Executive, write off or forgive all or a portion of any debt or obligation owed to the Toquaht Nation.

**Notice required prior to enforcing in court**

**5.8** Following the period established by or in accordance with a Toquaht enactment for the purposes of payment of a debt, if

- (a) the debtor has not paid the debt, and
- (b) the debt is not the subject of a review, or
- (c) the debt has been the subject of a review and all or a portion of that debt is upheld on review,

the director or his or her designate may deliver in accordance with Toquaht law a notice to the debtor indicating

- (d) the debt owing,
- (e) how and where payment may be made,
- (f) that if the debt has not yet been the subject of a review, the debtor may request a review of the debt under the Administrative Decisions Review Act within 30 days after the date the notice is delivered, and
- (g) that if

- (i) the debtor fails to pay the debt within the 30 day period referred to in subsection (f), or
- (ii) the debtor seeks a review of the debt in accordance with subsection (f) and all or a portion of that debt is upheld on review,

the Toquaht Nation may pursue enforcement of any outstanding portion of the debt in the Supreme Court or Provincial Court in accordance with this Act.

### **Amounts owing enforced in court**

- 5.9**
- (a) Subject to subsections (b) to (e), a debt may be recovered by the director of operations, or his or her delegate, by filing a certificate in the prescribed form in the Supreme Court or Provincial Court.
  - (b) Subject to subsection (e), a certificate may not be filed under this section until 30 days after the date a notice is delivered to the debtor in accordance with section 5.8.
  - (c) A certificate may not be filed under this section for a debt that has been owed to the Toquaht Nation for more than two years.
  - (d) If a debt has not yet been the subject of a review, a debtor may during the 30 day period referred to in subsection (b) request a review of that debt under the Administrative Decisions Review Act.
  - (e) If a debtor seeks a review of a debt in accordance with subsection (d), a certificate may not be filed under this section unless, upon completion of that review, all or a portion of that debt is upheld.

### **Content of certificate**

- 5.10** A certificate filed under section 5.9(a) must be signed by the director of operations and must include the following information:
- (a) the name of the debtor;
  - (b) the details of the debt, including the date and circumstances of the debt, the date that the debt became due and payable and the total amount owing in respect of the debt;
  - (c) the amount of any penalty, surcharge, administrative recovery fee or other amount that applies to the debt;
  - (d) a copy of the notice delivered to the debtor in accordance with section 5.8; and

- (e) if the debt has been the subject of a review, a description of the review process and the outcome of the review.

**Effect of certificate**

- 5.11**
- (a) A certificate filed under section 5.9(a) is of the same effect, and proceedings may be taken on it by the Toquaht Nation, as if it were a judgment of the Supreme Court or Provincial Court, as the case may be, for the recovery of a debt in the amount stated in the certificate.
  - (b) A certificate filed under section 5.9(a) is admissible in any proceedings to recover the certified debt without proof of the signature or authority of the director of operations and is proof of the certified facts.

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## PART 6 - EXPENDITURES

### General limitation on expenditures

- 6.1** Money must not be paid out of any Toquaht account unless the expenditure is
- (a) authorized under the annual budget for the current fiscal year,
  - (b) provided for in the draft annual budget for the next fiscal year reviewed by the finance committee and recommended to Council under section 4.5(b),
  - (c) an emergency expenditure,
  - (d) from a trust account and authorized under the terms of the applicable trust, or
  - (e) for an investment authorized under section 7.3, 7.5 or 7.6.

### Limitation on expenditures from certain Toquaht accounts

- 6.2**
- (a) Money in a trust account must not be expended for any purpose other than that permitted under the terms of the applicable trust.
  - (b) Money in the tangible capital asset reserve account must not be expended for any purpose other than that described in section 10.6(a)(i) or an investment authorized under section 7.5.
  - (c) Money in the implementation activities account must not be expended for any purpose other than that described in sections D.3 and D.4 of the Fiscal Financing Agreement or an investment authorized under section 7.6.

### Requisitions for payment

- 6.3** Money must not be paid out of any Toquaht account unless a requisition for payment has been
- (a) completed in the prescribed form,
  - (b) authorized by a purchase order signed by a Toquaht director, and
  - (c) signed by the prescribed individual or individuals.

### Form of payments

- 6.4** Payments from a Toquaht account may be made by cheque, draft, electronic transfer or other similar instrument.

### **Authorized signatories for cheques and other instruments**

- 6.5** Any cheque, draft, electronic transfer or other similar instrument drawn on a Toquaht account must be signed by
- (a) any two members of the Executive, or
  - (b) such other individual or individuals as may be prescribed.

### **Emergency expenditures**

- 6.6** The director must report an emergency expenditure to Council as soon as practicable after it is made.

### **Reversals**

- 6.7** Despite sections 6.1 and 6.2, money may be paid out of a Toquaht account if the expenditure is
- (a) a refund under section 5.5, or
  - (b) a reversal of a transfer from one Toquaht account to another made in error.

### **Prohibited agreements**

- 6.8** The Toquaht Nation must not enter into an agreement or undertaking that requires the Toquaht Nation to make an expenditure that is not authorized by or contravenes this Act.



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## PART 7 - INVESTMENTS

### General limitation on investments

7.1 Money in any Toquaht account must not be invested except in accordance with this Part.

### Limitation on investments from a trust account

7.2 Money in a trust account must not be invested except as permitted under the terms of the applicable trust.

### Investment of money not immediately required

7.3 The Executive may, by resolution, authorize an investment of all or a portion of the money in any Toquaht account that is not immediately required for expenditures, other than

- (a) money in the tangible capital asset reserve account, the investment of which is governed by section 7.5, and
- (b) money in the implementation activities account, the investment of which is governed by section 7.6,

in one or more of the following:

- (c) securities issued or guaranteed by Canada or a province or territory of Canada; and
- (d) fixed deposits, notes, certificates and other short-term paper of, or guaranteed by, a financial institution.

### Investment of money in an economic development account

- 7.4 (a) If
- (i) an economic development account has been established under section 5.2(b), and
  - (ii) money has been deposited or transferred into that account in accordance with this Act,

then, subject to subsection (b), the Executive may, by resolution, authorize an investment of all or a portion of the money in that account in one or more of the following:

- (iii) a business carried on in the name of the Toquaht Nation;

- (iv) a company incorporated under the laws of Canada or a province or territory of Canada in which the Toquaht Nation is a shareholder;
  - (v) a trust in which the Toquaht Nation is a beneficiary;
  - (vi) a partnership, limited partnership or limited liability partnership registered in British Columbia in which the Toquaht Nation is a partner; or
  - (vii) any other business entity in which the Toquaht Nation has an interest.
- (b) Before the Executive authorizes an investment under subsection (a),
- (i) the director must prepare a report to the Executive identifying any potential liabilities associated with the investment and assessing the ability of the Toquaht Nation to meet such liabilities should they arise, and
  - (ii) the Executive must consider such report.

### **Investment of money in the tangible capital asset reserve account**

**7.5** (a) In this section,

“investment management agreement” means an agreement entered into with the investment manager concerning the investment and management of money in the tangible capital asset reserve account;

“investment manager” means the person appointed as investment manager in accordance with subsection (b)(ii)(A);

“statement of investment policy” means the statement of investment policy approved by the Executive under subsection (b)(i).

- (b) The Executive must,
- (i) by regulation, approve a statement of investment policy for money in the tangible capital asset reserve account that is designed to ensure that money in the tangible capital asset reserve account is appropriately invested to support the purpose described in section 10.6(a)(i), and
  - (ii) if the tangible capital asset reserve fund has reached an amount that would justify retaining an investment manager,
    - (A) appoint an investment manager to invest money in the tangible capital asset reserve account in accordance with
      - (I) the statement of investment policy, and

- (II) the investment management agreement, and
- (B) cause the investment manager to fulfill its obligation to invest and manage money in the tangible capital asset reserve account in accordance with
  - (I) the statement of investment policy, and
  - (II) the investment management agreement.

### **Investment of money in the implementation activities account**

**7.6** (a) In this section,

“investment committee” means the investment committee as referred to in subsection (b)(iv)(B);

“investment management agreement” means, as applicable,

- (i) an agreement entered into with the investment manager and another Maa-nulth First Nation concerning the investment and management of money in the implementation activities account, or
- (ii) an agreement entered into with the investment manager and the other Maa-nulth First Nations concerning the investment and management of the pooled fund;

“investment management framework agreement” means an investment management framework agreement as referred to in subsection (b)(iv);

“investment manager” means, as applicable,

- (i) a person appointed as investment manager in accordance with subsection (b)(ii), or
- (ii) a person appointed as investment manager in accordance with subsection (b)(iv)(D);

“pooled fund” has the meaning given to that term in subsection (b)(iv)(A);

“statement of investment policy” means, as applicable,

- (i) the statement of investment policy as referred to in subsection (b)(i), or
- (ii) the statement of investment policy as referred to in subsection (b)(iv)(C).

(b) The Executive must either

- (i) by regulation, approve a statement of investment policy for money in the implementation activities account that is designed to ensure that money in the implementation activities account is appropriately invested to support the activities described in section D.4 of the Fiscal Financing Agreement,
- (ii) appoint an investment manager to invest and manage money in the implementation activities account in accordance with
  - (A) the statement of investment policy, and
  - (B) the investment management agreement, and
- (iii) cause the investment manager to fulfill its obligation to invest and manage money in the implementation activities account in accordance with
  - (A) the statement of investment policy, and
  - (B) the investment management agreement, or
- (iv) enter into an investment management framework agreement with one or more Maa-nulth First Nations on behalf of the Toquaht Nation that, among other things,
  - (A) provides for the pooling of money in the implementation activities account and money in the equivalent accounts of those Maa-nulth First Nations into a fund (the “pooled fund”) for the purposes of investment and management of the pooled fund,
  - (B) provides for the appointment by the Toquaht Nation and those Maa-nulth First Nations of an investment committee comprised of an equal number of representatives from the Toquaht Nation and each of those Maa-nulth First Nations,
  - (C) includes, or provides for the approval by the investment committee of, a statement of investment policy for the pooled fund that is designed to ensure that the pooled fund is appropriately invested to support the activities described in section D.4 of the Fiscal Financing Agreement,
  - (D) provides for the appointment by the investment committee of an investment manager to invest and manage the pooled fund in accordance with
    - (I) the statement of investment policy, and
    - (II) the investment management agreement, and

- (E) places an obligation on the investment committee to cause the investment manager to fulfill its obligation to invest and manage the pooled fund in accordance with
  - (I) the statement of investment policy, and
  - (II) the investment management agreement.

### **Delegation authority**

- 7.7** (a) The Executive may delegate, in writing, the performance of its duties under section 7.5(b)(ii)(B) or 7.6(b)(iii) to
- (i) the finance committee, or
  - (ii) the director.
- (b) Despite any delegation of duties under subsection (a), the Executive remains responsible for ensuring that those duties are performed properly.

### **Loans to eligible corporations**

- 7.8** (a) In this section, “eligible corporation” has the meaning given to that term in the settlement trust agreement.
- (b) Council must not authorize a loan from the Qacća settlement trust to an eligible corporation except in accordance with this section and the settlement trust agreement.
- (c) Council may authorize a loan from the Qacća settlement trust to an eligible corporation
- (i) by resolution if the loan is less than the prescribed amount, and
  - (ii) by an Act if the loan is greater than the prescribed amount.
- (d) Before Council authorizes a loan under subsection (c),
- (i) the director must prepare a report to Council respecting the loan, including an assessment of the eligible corporation’s ability to repay the loan, and
  - (ii) Council must consider such report.

TOQUAHT NATION GOVERNMENT  
FINANCIAL ADMINISTRATION ACT TNS 6/2011  
OFFICIAL CONSOLIDATION – CURRENT TO MARCH 26, 2024

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## **PART 8 - BORROWING, GUARANTEES AND INDEMNITIES**

### **General limitation on borrowing, guarantees and indemnities**

- 8.1** (a) The Toquaht Nation must not borrow money or provide a guarantee or indemnity except in accordance with this Part and any capital borrowing laws.
- (b) For certainty, this Part applies to borrowing by the Toquaht Nation from the Qacá settlement trust.

### **Borrowing for operations**

- 8.2** (a) The director or the director of operations may incur trade accounts payable or other accounts payable provided they are for an expenditure authorized under
- (i) the annual budget for the current fiscal year, or
- (ii) the draft annual budget for the next fiscal year reviewed by the finance committee and recommended to Council under section 4.5(b).
- (b) The Executive
- (i) may, by resolution, authorize the director to obtain an overdraft or line of credit in the name of the Toquaht Nation for the purpose of covering any short term cash flow needs of the Toquaht Nation for its operations, and
- (ii) may, by resolution, authorize any drawdown on such overdraft or line of credit.

### **Borrowing for capital expenditures**

- 8.3** Council may, by an Act, authorize any borrowing by the Toquaht Nation for a purpose of a capital nature.

### **Borrowing for repayment or refinancing of debts**

- 8.4** The Executive may, by resolution, authorize any borrowing by the Toquaht Nation for the purpose of repaying or refinancing any debt owed by the Toquaht Nation.

### **Limitation on the use of borrowed money**

- 8.5** (a) Subject to subsections (b) and (c), money borrowed by the Toquaht Nation must not be used for any purpose other than the purpose for which it was borrowed.
- (b) Money borrowed by the Toquaht Nation that is not immediately required for expenditures may be invested in accordance with section 7.3.

- (c) Money borrowed by the Toquaht Nation that is no longer required for the purpose for which it was borrowed must be used to repay the debt from the borrowing.

### **Guarantees and indemnities**

- 8.6**
- (a) Subject to subsection (b), the Executive may, by regulation, authorize the provision of any guarantee by the Toquaht Nation.
  - (b) Before the Executive authorizes any guarantee under subsection (a),
    - (i) the director must prepare a report to the Executive identifying any risks associated with providing the guarantee and assessing the ability of the Toquaht Nation to honour the guarantee should it be required to do so, and
    - (ii) the Executive must consider such report.
  - (c) The Executive may, by resolution, authorize the provision of any indemnity by the Toquaht Nation.

### **Authorized signatories for borrowing, guarantees and indemnities**

- 8.7** Any agreement or instrument relating, in whole or in part, to the borrowing of money by the Toquaht Nation or the provision of any guarantee or indemnity by the Toquaht Nation must be signed by two members of the Executive.



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## PART 9 - FINANCIAL RECORDS AND REPORTING

### Generally accepted accounting principles

- 9.1 All accounting and financial reporting policies and practices of the Toquaht Nation must comply with generally accepted accounting principles.

### Monthly financial reports

- 9.2 Not more than 21 days following the end of each month, the director must prepare and submit to the Executive and the finance committee a monthly financial report for that month in the form and with the content approved by the Executive on the recommendation of the finance committee.

### Quarterly financial statements

- 9.3 (a) Not more than 21 days following the end of the first, second and third quarter of each fiscal year, the director must prepare and submit to Council and the finance committee quarterly financial statements for the Toquaht Nation for that quarter in the form and with the content approved by Council on the recommendation of the finance committee.
- (b) Not more than 45 days following the end of the first, second and third quarter of each fiscal year,
- (i) the finance committee must review, and make recommendations to Council on, and
  - (ii) Council must review and, by resolution, approve
- the quarterly financial statements for that quarter.

### Annual financial statements

- 9.4 (a) On or before May 15 of each year, the director must prepare, and submit to Council and the finance committee, annual financial statements and any special purpose reports for the Toquaht Nation for the previous fiscal year
- (i) in accordance with generally accepted accounting principles,
  - (ii) to a standard that is generally accepted for governments in Canada, and
  - (iii) in a form approved by Council on the recommendation of the finance committee.
- (b) On or before May 31 of each year,

- (i) the finance committee must review, and make recommendations to Council on, and
- (ii) Council must review and, by resolution, approve  
the annual financial statements for the previous fiscal year.

### **Appointment of auditor**

**9.5** The Executive must, after considering the recommendation of the finance committee on the appointment, appoint an auditor for the Toquaht Nation for each fiscal year to hold office until the later of

- (a) the end of the meeting of the Toquaht Council when the audited annual financial statements for that fiscal year are being considered, or
- (b) the date the auditor's successor is appointed.

### **Audited annual financial statements**

- 9.6**
- (a) On or before June 1 of each year, the director must submit the annual financial statements for the previous fiscal year to the auditor.
  - (b) On or before July 15 of each year, the auditor must.
    - (i) audit the annual financial statements for the previous fiscal year in accordance with generally accepted auditing standards, and
    - (ii) prepare and submit to Council and the finance committee
      - (A) an audit opinion on the annual financial statements, and
      - (B) an audit opinion or review comments on any special purpose reports.
  - (c) On or before July 31 of each year,
    - (i) the finance committee must review, and make recommendations to Council on, and
    - (ii) Council must review and, by resolution, approve  
the audited annual financial statements for the previous fiscal year.

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## **Presentation of audited annual financial statements to People’s Assembly**

**9.7** Council must present the audited annual financial statements to the People’s Assembly at the first annual generally assembly following each fiscal year end.

### **Auditor’s authority**

- 9.8** (a) In conducting the annual audit, the auditor
- (i) must be given access to all financial records, and
  - (ii) may, by reasonable written notice, require any Toquaht official or former Toquaht official to
    - (A) meet with the auditor,
    - (B) answer any questions the auditor may have relating to the finances of the Toquaht Nation, and
    - (C) provide the auditor access to any financial records in his or her custody or control.
- (b) Upon receipt of a notice under subsection (a)(ii), the Toquaht official or former Toquaht official named in the notice must
- (i) meet with the auditor,
  - (ii) answer any questions the auditor may have, and
  - (iii) provide the auditor access to any financial records in his or her custody or control
- in accordance with the notice.
- (c) A Toquaht official or former Toquaht official who
- (i) refuses to answer the auditor’s questions relating to the finances of the Toquaht Nation,
  - (ii) knowingly makes a false statement to or conceals a material fact from the auditor relating to the finances of the Toquaht Nation, or
  - (iii) refuses to provide the auditor access to financial records in his or her custody or control,
- commits an offence and is liable, on summary conviction, to a fine not exceeding \$10,000.

**Access to audited annual financial statements**

- 9.9** (a) Before the audited annual financial statements are published, distributed or made available for public inspection, they must be
- (i) approved by Council, and
  - (ii) signed by
    - (A) the chairperson of Council, and
    - (B) the director of operations.
- (b) The audited annual financial statements must be made available for inspection by Toquaht citizens at the Toquaht administrative office during regular business hours.

**Annual Report**

- 9.10** (a) On or before July 31 of each year, Council must prepare an annual report on the operations and financial performance of the Toquaht Nation for the previous fiscal year.
- (b) The annual report must include the following:
- (i) a description of the programs, services and operations of the Toquaht Nation;
  - (ii) a progress report on any established financial objectives and performance measures of the Toquaht Nation; and
  - (iii) the audited annual financial statements for the previous fiscal year.

**Presentation of annual report to People's Assembly**

- 9.11** Council must present the annual report for the previous fiscal year to the People's Assembly at the first annual generally assembly following each fiscal year end.

**Access to annual report**

- 9.12** The annual report must be made available for inspection by Toquaht citizens at the Toquaht administrative office during regular business hours.

### **Ownership of financial records**

**9.13** All financial records that are produced by or on behalf of the Toquaht Nation or kept, used or received by any person on behalf of the Toquaht Nation are the property of the Toquaht Nation.

### **Preparation and maintenance of financial records**

- 9.14** (a) The director must ensure that all necessary financial records are properly prepared, maintained, stored and kept secure.
- (b) All financial records must be kept for at least 10 years after they were created.

TOQUAHT NATION GOVERNMENT  
FINANCIAL ADMINISTRATION ACT TNS 6/2011  
OFFICIAL CONSOLIDATION – CURRENT TO MARCH 26, 2024

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## PART 10 - TANGIBLE CAPITAL ASSETS

### Definitions

#### 10.1 In this Part,

“capital project” means the acquisition, development, construction, rehabilitation or replacement of a tangible capital asset;

“register of tangible capital assets” means the register of tangible capital assets as referred to in section 10.3;

“rehabilitation” means any activity intended to extend the useful life of a tangible capital asset beyond its original expected useful life and, for certainty, but does not include routine maintenance or repair;

“tangible capital asset” means an asset of the Toquaht Nation that

- (a) has physical substance,
- (b) is held for use in the production or supply of goods or services, for rental to others, for administrative purposes or for the development, construction, maintenance or repair of other tangible capital assets,
- (c) have an expected useful life of more than one year,
- (d) is intended to be used on a continuing basis, and
- (e) is not intended for sale in the ordinary course of operations.

### General duties

#### 10.2 The director of assets must ensure that

- (a) all tangible capital assets are maintained in a good and safe condition and to the same standard as a prudent owner of those assets, and
- (b) all capital projects are planned, managed, financed and carried out in accordance with this Act and any applicable building and safety standards.

### Register of tangible capital assets

#### 10.3 The director of assets must establish and keep current a register of tangible capital assets that includes the following information for each tangible capital asset:

- (a) its present location;

- (b) the date it was acquired or put into service;
- (c) its expected useful life at the time of acquisition;
- (d) an assessment of its present condition and remaining useful life; and
- (e) any other prescribed information.

### **Annual inspection of tangible capital assets**

**10.4** On or before November 30 of each year, the director of assets must

- (a) arrange for an inspection of each tangible capital asset, and
- (b) update the register of tangible capital assets based on the information gathered during such inspection.

### **Budget process for tangible capital assets**

**10.5** (a) On or before January 31 of each year, the director must prepare and submit to the finance committee

- (i) an estimate of the routine maintenance and repair costs for each tangible capital asset for the next fiscal year,
- (ii) a list of each proposed capital project and an estimate of the costs for each proposed capital project for the next fiscal year, and
- (iii) an estimate of the total costs for capital projects and routine maintenance and repair of tangible capital assets for the next fiscal year and the four succeeding fiscal years

in the form and with the content approved by the finance committee.

- (b) On or before February 15 of each year, the finance committee must review, and make recommendations to the director on, the information submitted to it in accordance with subsection (a).

### **Tangible capital asset reserve fund**

**10.6** (a) Council must

- (i) establish a tangible capital asset reserve fund for the purpose of funding capital projects, and
- (ii) ensure



- (A) that contributions are made to the tangible capital asset reserve fund on an annual basis, and
  - (B) that contributions to, and any withdrawals from, the tangible capital asset reserve fund are included in the annual budget.
- (b) The Executive must ensure
- (i) that money is deposited or transferred into the tangible capital asset reserve account in accordance with the annual budget, and
  - (ii) that money in the tangible capital asset reserve account is invested in accordance with Part 7.

### **Reports on capital projects**

**10.7** At the request of the Executive, and no less than once each fiscal year the director of assets must report to the Executive on the status, year to date borrowings, year to date expenditures and budget variance for each capital project in progress or scheduled to commence in the current fiscal year.

### **Capital project consultants**

**10.8** The Executive may, by resolution, authorize the director to retain the services of an architect, engineer or other consultant to assist the Executive and the director of assets in the performance of their duties under this Part.

TOQUAHT NATION GOVERNMENT  
FINANCIAL ADMINISTRATION ACT TNS 6/2011  
OFFICIAL CONSOLIDATION – CURRENT TO MARCH 26, 2024

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## **PART 11 - GENERAL PROVISIONS**

### **Regulations**

- 11.1** (a) Subject to subsection (b), the Executive may make regulations which it considers necessary or advisable for the purposes of this Act.
- (b) The Executive must not make any regulations relating to the financial administration of the Toquaht Nation that are in conflict with generally accepted accounting principles.

### **Transition**

- 11.2** (a) On or before May 31, 2011, Council must, by an Act, approve an annual budget for the Toquaht Nation for the 2011-2012 fiscal year.
- (b) Despite sections 6.1 and 8.2(a), until an annual budget for the 2011-2012 fiscal year is approved by Council, money may be paid out of a Toquaht account and trade accounts payable or other accounts payable may be incurred if the expenditure or payable is approved by the director or the director of operations.

### **Commencement**

- 11.3** This Act comes into force on the Maa-nulth Treaty effective date.

TOQUAHT NATION GOVERNMENT  
FINANCIAL ADMINISTRATION ACT TNS 6/2011  
OFFICIAL CONSOLIDATION – CURRENT TO MARCH 26, 2024

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## LEGISLATIVE HISTORY

Financial Administration Act TNS 6/2011 enacted April 1, 2011

### Amendments

Section	Amendment	In Force
5.6	TNS 8/2014, s.3.1	June 10, 2014
5.7	TNS 8/2014, s.3.1	June 10, 2014
5.8	TNS 8/2014, s.3.1	June 10, 2014
5.9	TNS 8/2014, s.3.1	June 10, 2014
5.10	TNS 8/2014, s.3.1	June 10, 2014
5.11	TNS 8/2014, s.3.1	June 10, 2014
1.4	TNS 4/2015, s. 2.1(a)	September 16, 2015
3.4(d)	TNS 4/2015, s. 2.1(b)	September 16, 2015
4.4	TNS 4/2015, s. 2.1(c)	September 16, 2015
4.7	TNS 4/2015, s. 2.1(d)	September 16, 2015
6.3	TNS 4/2015, s. 2.1(e)	September 16, 2015
5.6	TNS 3/2017, s. 4.1(a)	August 8, 2017
5.8	TNS 3/2017, s. 4.1(b)	August 8, 2017
5.9	TNS 3/2017, s. 4.1(c)	August 8, 2017
5.10	TNS 3/2017, s. 4.1(d)	August 8, 2017
10.2	TNS 5/2024, s.3.7(a)	March 26, 2024
10.3	TNS 5/2024, s.3.7(b)	March 26, 2024
10.4	TNS 5/2024, s.3.7(c)	March 26, 2024
10.7	TNS 5/2024, s.3.7(d)	March 26, 2024
10.8	TNS 5/2024, s.3.7(e)	March 26, 2024

### Amending Acts:

TNS 8/2014 Enforcement Framework Amendment Act No. 2 enacted June 10, 2014  
 TNS 4/2015 Miscellaneous Amendments Act No. 2 enacted September 16, 2015  
 TNS 3/2017 Enforcement Framework Amendment Act No. 3 enacted August 8, 2017  
 TNS 5/2024 Public Works and Services Act Amendment Act enacted March 26, 2024

### Regulations:

TNR 4/2011 Expenditures Regulation enacted April 1, 2011